

COUNTY COMMISSIONERS

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Joshua Cummings, Director

# COMMUNITY PLANNING & ECONOMIC DEVELOPMENT DEPARTMENT

**Creating Solutions for Our Future** 

#### SEPA DETERMINATION OF NONSIGNIFICANCE (DNS)

Proponent/ Lead Agency	Thurston County Community Planning and Economic Development Department 2000 Lakeridge Drive SW, Building #1 Olympia, WA 98502 Contact: Maya Teeple, (360) 545-2593	
Description of Proposal	This SEPA review is for a non-project code amendment that would amend the Thurston County Code, Titles 20, 21, 22, and 23. The amendments increase flexibility of permitting criteria for homeless encampments in the event of an emergency or crisis.	
Project No. SEPA Folder No.	2022103138 XA 22-108100	
Location of Proposal	Thurston County, Urban Growth Areas of Olympia, Lacey, and Tumwater	
Threshold Determination	The lead agency for this proposal has determined that it does not have a probable significant adverse impact upon the environment. An Environmental Impact Statement is <u>not</u> required under RCW 43.21C.030(2)(c). This decision was made after review by the Lead Agency of a completed Environmental Checklist and other information on file with the Lead Agency. This information is available to the public at <u>www.thurstonplanning.org</u> or upon request.	
<b>Responsible Official</b>	Joshua Cummings, Director	
Date of Issuance: Comment Deadline: Appeal Deadline:	September 9, 2022 September 23, 2022 September 30, 2022 Christovia Chaput	

Christina Chaput, Planning Manager

This Determination of Nonsignificance (DNS) is issued under WAC 197-11-340. The lead agency will not act on this proposal for 14 days from the date of issue or until the appeal period has passed, if applicable. No permits may be issued, and the applicant shall not begin work until after the comment

and any appeal periods have expired and any other necessary permits are issued. If conditions are added, deleted, or modified during the 14 day review period, a modified DNS will be issued. Otherwise, this DNS will become final after the expiration of the comment deadline and appeal period, if applicable.

#### Appeals

Threshold determinations may be appealed pursuant to TCC 17.09.160 if: (1) a written notice of appeal, meeting the requirements of TCC 17.09.160(D), and the appropriate appeal fee is received by the Thurston County Community Planning and Economic Development Department within seven (7) calendar days of the last day of the comment period on the threshold determination and; (2) the person filing the appeal is an aggrieved party and submitted written comments prior to the comment deadline, per the requirements of TCC 17.09.160(B).

<u>NOTE</u>: The issuance of this Determination of Nonsignificance <u>does not</u> constitute project approval. The applicant must comply with all applicable requirements of Thurston County Departments and/or the Hearing Examiner prior to receiving permits.



## SEPA ENVIRONMENTAL CHECKLIST

#### Purpose of checklist:

Governmental agencies use this checklist to help determine whether the environmental impacts of your proposal are significant. This information is also helpful to determine if available avoidance, minimization or compensatory mitigation measures will address the probable significant impacts or if an environmental impact statement will be prepared to further analyze the proposal.

#### Instructions for applicants:

This environmental checklist asks you to describe some basic information about your proposal. Please answer each question accurately and carefully, to the best of your knowledge. You may need to consult with an agency specialist or private consultant for some questions. <u>You may use "not applicable" or</u> <u>"does not apply" only when you can explain why it does not apply and not when the answer is unknown</u>. You may also attach or incorporate by reference additional studies reports. Complete and accurate answers to these questions often avoid delays with the SEPA process as well as later in the decision-making process.

The checklist questions apply to <u>all parts of your proposal</u>, even if you plan to do them over a period of time or on different parcels of land. Attach any additional information that will help describe your proposal or its environmental effects. The agency to which you submit this checklist may ask you to explain your answers or provide additional information reasonably related to determining if there may be significant adverse impact.

#### Instructions for Lead Agencies:

Please adjust the format of this template as needed. Additional information may be necessary to evaluate the existing environment, all interrelated aspects of the proposal and an analysis of adverse impacts. The checklist is considered the first but not necessarily the only source of information needed to make an adequate threshold determination. Once a threshold determination is made, the lead agency is responsible for the completeness and accuracy of the checklist and other supporting documents.

#### Use of checklist for nonproject proposals:

For nonproject proposals (such as ordinances, regulations, plans and programs), complete the applicable parts of sections A and B plus the <u>SUPPLEMENTAL SHEET FOR NONPROJECT ACTIONS (part D)</u>. Please completely answer all questions that apply and note that the words "project," "applicant," and "property or site" should be read as "proposal," "proponent," and "affected geographic area," respectively. The lead agency may exclude (for non-projects) questions in Part B - Environmental Elements –that do not contribute meaningfully to the analysis of the proposal.



## A. Background [HELP]

- Name of proposed project, if applicable: Emergency Housing Ordinance: Permitting Criteria Flexibility
- 2. Name of applicant:

Thurston County Community Planning and Economic Development

3. Address and phone number of applicant and contact person:

Maya Teeple, 2000 Lakeridge Dr. SW, Olympia WA 98502 360-545-2593

4. Date checklist prepared:

June 21, 2022

- 5. Agency requesting checklist: Thurston County
- Proposed timing or schedule (including phasing, if applicable): Final action planned by December 2022

7. Do you have any plans for future additions, expansion, or further activity related to or connected with this proposal? If yes, explain.

If adopted, there may be future developments that are permitted under the proposed regulations. Each development must still apply and go through the permitting process.

8. List any environmental information you know about that has been prepared, or will be prepared, directly related to this proposal.

SEPA prepared for the amendments adopted under the original ordinance # 14402 on 9-7-2010. Determination of non-significance issued for those regulations.

## THURSTON COUNTY Community Planning and Economic Development <u>ENVIRONMENTAL CHECKLIST</u>

\* \* \* \* OFFICIAL USE ONLY \* \* \* \*

Folder Sequence # XA 22 108100 Project # : 2022103138

Related Cases:

Date Received: <u>6/23/2022</u>

\* \* \* \* OFFICIAL USE ONLY \* \* \* \*

By:

9. Do you know whether applications are pending for governmental approvals of other proposals directly affecting the property covered by your proposal? If yes, explain.

N/A

10. List any government approvals or permits that will be needed for your proposal, if known.

Amendments must be certified by WA State Dept. of Commerce as in compliance with the Growth Management Act.

11. Give brief, complete description of your proposal, including the proposed uses and the size of the project and site. There are several questions later in this checklist that ask you to describe certain aspects of your proposal. You do not need to repeat those answers on this page. (Lead agencies may modify this form to include additional specific information on project description.)

This is a non-project action. Amendments to Homeless Encampments Chapters (Chapter 20.35, 21.64, 22.62, and 23.54) and Administrative Procedures Chapters of the Thurston County Code (Chapters 20.60, 21.81, 22.62, and 23.72). Amendments allow for flexibility of permitting criteria by allowing the Director to waive some requirements unrelated to public health and safety in the event of an emergency or crisis, and also provide greater clarity around application requirements and permitting procedures.

12. Location of the proposal. Give sufficient information for a person to understand the precise location of your proposed project, including a street address, if any, and section, township, and range, if known. If a proposal would occur over a range of area, provide the range or boundaries of the site(s). Provide a legal description, site plan, vicinity map, and topographic map, if reasonably available. While you should submit any plans required by the agency, you are not required to duplicate maps or detailed plans submitted with any permit applications related to this checklist.

Thurston County (rural and Urban Growth Areas of Olympia, Lacey and Tumwater)



## THURSTON COUNTY Community Planning & Economic Development

**ENVIRONMENTAL ELEMENTS** 

## B. Environmental Elements [HELP]

- 1. Earth [help]
- a. General description of the site: (check one):

✓ Flat
 ✓ Rolling
 ✓ Hilly
 ✓ Steep Slopes
 ✓ Mountainous

Other: Varies across County

b. What is the steepest slope on the site (approximate percent slope)?

N/A

c. What general types of soils are found on the site (for example, clay, sand, gravel, peat, muck)? If you know the classification of agricultural soils, specify them and note any agricultural land of long-term commercial significance and whether the proposal results in removing any of these soils.

N/A

d. Are there surface indications or history of unstable soils in the immediate vicinity? If so, describe.

N/A

- e. Describe the purpose, type, total area, and approximate quantities and total affected area of any filling, excavation, and grading proposed. Indicate source of fill.
   N/A
- f. Could erosion occur as a result of clearing, construction, or use? If so, generally describe.

g. About what percent of the site will be covered with impervious surfaces after project construction (for example, asphalt or buildings)?

N/A

h. Proposed measures to reduce or control erosion, or other impacts to the earth, if any: N/A

#### 2. Air [help]

a. What types of emissions to the air would result from the proposal during construction, operation, and maintenance when the project is completed? If any, generally describe and give approximate quantities if known.

N/A

b. Are there any off-site sources of emissions or odor that may affect your proposal? If so, generally describe.

N/A

c. Proposed measures to reduce or control emissions or other impacts to air, if any: N/A

#### 3. Water [help]

- a. Surface Water: [help]
  - 1) Is there any surface water body on or in the immediate vicinity of the site (including year-round and seasonal streams, saltwater, lakes, ponds, wetlands)? If yes, describe type and provide names. If appropriate, state what stream or river it flows into.

N/A

2) Will the project require any work over, in, or adjacent to (within 200 feet) the described waters? If yes, please describe and attach available plans.

N/A

3) Estimate the amount of fill and dredge material that would be placed in or removed from surface water or wetlands and indicate the area of the site that would be affected. Indicate the source of fill material.

4) Will the proposal require surface water withdrawals or diversions? Give general description, purpose, and approximate quantities if known.

N/A

5) Does the proposal lie within a 100-year floodplain? If so, note location on the site plan.

N/A

6) Does the proposal involve any discharges of waste materials to surface waters? If so, describe the type of waste and anticipated volume of discharge.

N/A

b. Ground Water: [help]

1) Will groundwater be withdrawn from a well for drinking water or other purposes? If so, give a general description of the well, proposed uses and approximate quantities withdrawn from the well. Will water be discharged to groundwater? Give general description, purpose, and approximate quantities if known.

N/A

2) Describe waste material that will be discharged into the ground from septic tanks or other sources, if any (for example: Domestic sewage; industrial, containing the following chemicals...; agricultural; etc.). Describe the general size of the system, the number of such systems, the number of houses to be served (if applicable), or the number of animals or humans the system(s) are expected to serve.

N/A

- c. Water runoff (including stormwater):
  - 1) Describe the source of runoff (including storm water) and method of collection and disposal, if any (include quantities, if known). Where will this water flow? Will this water flow into other waters? If so, describe.

N/A

2) Could waste materials enter ground or surface waters? If so, generally describe.

N/A

3) Does the proposal alter or otherwise affect drainage patterns in the vicinity of the site? If so, describe.

d. Proposed measures to reduce or control surface, ground, and runoff water, and drainage pattern impacts, if any:

N/A

#### 4. Plants [help]

- a. Check the types of vegetation found on the site:
  - X deciduous tree: alder, maple, aspen, other
  - x \_\_\_\_evergreen tree: fir, cedar, pine, other
  - ×\_\_shrubs
  - X grass
  - × pasture
  - × crop or grain
  - X Orchards, vineyards or other permanent crops.
  - x wet soil plants: cattail, buttercup, bullrush, skunk cabbage, other
  - x water plants: water lily, eelgrass, milfoil, other
  - x \_\_\_\_\_other types of vegetation
- b. What kind and amount of vegetation will be removed or altered?

Varies across County

c. List threatened and endangered species known to be on or near the site.

Varies across County

d. Proposed landscaping, use of native plants, or other measures to preserve or enhance vegetation on the site, if any:

N/A

e. List all noxious weeds and invasive species known to be on or near the site.

#### N/A

#### 5. Animals [help]

a. <u>List</u> any birds and <u>other</u> animals which have been observed on or near the site or are known to be on or near the site.

Examples include:

birds: hawk, heron, eagle, songbirds, other:

mammals: deer, bear, elk, beaver, other: fish: bass, salmon, trout, herring, shellfish, other <u>X</u>\_\_\_\_\_

Varies across County

b. List any threatened and endangered species known to be on or near the site.

Varies across County

c. Is the site part of a migration route? If so, explain.

N/A

d. Proposed measures to preserve or enhance wildlife, if any:

N/A

e. List any invasive animal species known to be on or near the site.

N/A

#### 6. Energy and Natural Resources [help]

a. What kinds of energy (electric, natural gas, oil, wood stove, solar) will be used to meet the completed project's energy needs? Describe whether it will be used for heating, manufacturing, etc.

N/A

b. Would your project affect the potential use of solar energy by adjacent properties? If so, generally describe.

N/A

c. What kinds of energy conservation features are included in the plans of this proposal? List other proposed measures to reduce or control energy impacts, if any:

#### 7. Environmental Health [help]

- a. Are there any environmental health hazards, including exposure to toxic chemicals, risk of fire and explosion, spill, or hazardous waste, that could occur as a result of this proposal? If so, describe.
  - 1) Describe any known or possible contamination at the site from present or past uses.

N/A

2) Describe existing hazardous chemicals/conditions that might affect project development and design. This includes underground hazardous liquid and gas transmission pipelines located within the project area and in the vicinity.

N/A

 Describe any toxic or hazardous chemicals that might be stored, used, or produced during the project's development or construction, or at any time during the operating life of the project.

N/A

4) Describe special emergency services that might be required.

N/A

5) Proposed measures to reduce or control environmental health hazards, if any:

N/A

- b. Noise
  - 1) What types of noise exist in the area which may affect your project (for example: traffic, equipment, operation, other)?

N/A

2) What types and levels of noise would be created by or associated with the project on a short-term or a long-term basis (for example: traffic, construction, operation, other)? Indicate what hours noise would come from the site.

N/A

3) Proposed measures to reduce or control noise impacts, if any:

N/A

#### 8. Land and Shoreline Use [help]

a. What is the current use of the site and adjacent properties? Will the proposal affect current land uses on nearby or adjacent properties? If so, describe.

N/A

b. Has the project site been used as working farmlands or working forest lands? If so, describe. How much agricultural or forest land of long-term commercial significance will be converted to other uses as a result of the proposal, if any? If resource lands have not been designated, how many acres in farmland or forest land tax status will be converted to nonfarm or nonforest use?

N/A

1) Will the proposal affect or be affected by surrounding working farm or forest land normal business operations, such as oversize equipment access, the application of pesticides, tilling, and harvesting? If so, how:

N/A

c. Describe any structures on the site.

N/A

- d. Will any structures be demolished? If so, what?
   N/A
- e. What is the current zoning classification of the site? Varies across County
- f. What is the current comprehensive plan designation of the site?

Varies across County

- g. If applicable, what is the current shoreline master program designation of the site? Varies across County
- h. Has any part of the site been classified as a critical area by the city or county? If so, specify. N/A
- i. Approximately how many people would reside or work in the completed project?

#### N/A

j. Approximately how many people would the completed project displace?

N/A

k. Proposed measures to avoid or reduce displacement impacts, if any:

N/A

L. Proposed measures to ensure the proposal is compatible with existing and projected land uses and plans, if any:

N/A

m. Proposed measures to reduce or control impacts to agricultural and forest lands of long-term commercial significance, if any:

N/A

9. Housing [help]

a. Approximately how many units would be provided, if any? Indicate whether high, middle, or low-income housing.

N/A

b. Approximately how many units, if any, would be eliminated? Indicate whether high, middle, or low-income housing.

N/A

c. Proposed measures to reduce or control housing impacts, if any:

N/A

#### 10. Aesthetics [help]

a. What is the tallest height of any proposed structure(s), not including antennas; what is the principal exterior building material(s) proposed?

N/A

- b. What views in the immediate vicinity would be altered or obstructed? N/A
- b. Proposed measures to reduce or control aesthetic impacts, if any:

N/A

#### 11. Light and Glare [help]

a. What type of light or glare will the proposal produce? What time of day would it mainly occur?

N/A

b. Could light or glare from the finished project be a safety hazard or interfere with views?

N/A

c. What existing off-site sources of light or glare may affect your proposal?

N/A

d. Proposed measures to reduce or control light and glare impacts, if any:

N/A

#### 12. Recreation [help]

- a. What designated and informal recreational opportunities are in the immediate vicinity?
- b. Would the proposed project displace any existing recreational uses? If so, describe. N/A
- c. Proposed measures to reduce or control impacts on recreation, including recreation opportunities to be provided by the project or applicant, if any:

#### 13. Historic and cultural preservation [help]

a. Are there any buildings, structures, or sites, located on or near the site that are over 45 years old listed in or eligible for listing in national, state, or local preservation registers ? If so, specifically describe.

Varies across County.

b. Are there any landmarks, features, or other evidence of Indian or historic use or occupation? This may include human burials or old cemeteries. Are there any material evidence, artifacts, or areas of cultural importance on or near the site? Please list any professional studies conducted at the site to identify such resources.

Varies across County.

- c. Describe the methods used to assess the potential impacts to cultural and historic resources on or near the project site. Examples include consultation with tribes and the department of archeology and historic preservation, archaeological surveys, historic maps, GIS data, etc. N/A
- d. Proposed measures to avoid, minimize, or compensate for loss, changes to, and disturbance to resources. Please include plans for the above and any permits that may be required.

N/A

#### 14. Transportation [help]

a. Identify public streets and highways serving the site or affected geographic area and describe proposed access to the existing street system. Show on site plans, if any.

N/A

- b. Is the site or affected geographic area currently served by public transit? If so, generally describe. If not, what is the approximate distance to the nearest transit stop?
   N/A
- c. How many additional parking spaces would the completed project or non-project proposal have? How many would the project or proposal eliminate?

N/A

d. Will the proposal require any new or improvements to existing roads, streets, pedestrian, bicycle or state transportation facilities, not including driveways? If so, generally describe (indicate whether public or private).

- e. Will the project or proposal use (or occur in the immediate vicinity of) water, rail, or air transportation? If so, generally describe.
   N/A
- f. How many vehicular trips per day would be generated by the completed project or proposal? If known, indicate when peak volumes would occur and what percentage of the volume would

be trucks (such as commercial and nonpassenger vehicles). What data or transportation models were used to make these estimates?

N/A

- g. Will the proposal interfere with, affect or be affected by the movement of agricultural and forest products on roads or streets in the area? If so, generally describe.
  N/A
- h. Proposed measures to reduce or control transportation impacts, if any:

N/A

#### 15. Public Services [help]

- a. Would the project result in an increased need for public services (for example: fire protection, police protection, public transit, health care, schools, other)? If so, generally describe.
   N/A
- b. Proposed measures to reduce or control direct impacts on public services, if any. N/A

#### 16. Utilities [help]

- a. Check utilities currently available at the site: electricity natural gas water refuse service telephone sanitary sewer septic system Other VARIES
- b. Describe the utilities that are proposed for the project, the utility providing the service, and the general construction activities on the site or in the immediate vicinity which might be needed.

N/A

### C. Signature [HELP]

The above answers are true and complete to the best of my knowledge. I understand that the lead agency is relying on them to make its decision.

Signature:	Maya Teeple	Digitally signed by Maya Teeple Date: 2022.07.11 10:55:06 -07'00'	
Name of signee Maya B Teeple			
Position and A	gency/Organization	Thurston County Community Planning	
Date Submitted	6/23/2022		

## D. Supplemental sheet for nonproject actions [HELP]

#### (IT IS NOT NECESSARY to use this sheet for project actions)

Because these questions are very general, it may be helpful to read them in conjunction with the list of the elements of the environment.

When answering these questions, be aware of the extent the proposal, or the types of activities likely to result from the proposal, would affect the item at a greater intensity or at a faster rate than if the proposal were not implemented. Respond briefly and in general terms.

1. How would the proposal be likely to increase discharge to water; emissions to air; production, storage, or release of toxic or hazardous substances; or production of noise?

The proposed amendments allows for some permitting requirements to be waived in an emergency.

Under the current regulations, homeless encampments are required to have necessary on-site facilities, including sanitary portable toilets, hand-washing stations, refuse receptacles, and potable water sources with back-flow prevention as approved by the local water district and county (TCC 20.35.080(1) & (2), TCC 21.64.080(A) & (B), TCC 22.52.080(A) & (B), and TCC 23.45.080(A) & (B)).

The proposed amendments would allow these requirements to be waived or modified under a public health emergency or crisis at the discretion of the Director with concurrence by the Thurston County Health Officer. In the event that these requirements are waived, there may be an increase to discharge to water.

Under current regulations, no more than 40 residents are permitted (TCC 20.35.080(5), TCC 21.64.080 (E), TCC 22.52.080(E), and TCC 23.45.080(E). This criteria may be waived under a public health emergency or crisis at the discretion of the Director. Waiving this requirement may result in temporary periods of increased production of noise above what the existing regulations would allow.

Production, storage and release of toxic hazardous substances is unexpected to change with the proposed amendments.

Proposed measures to avoid or reduce such increases are:

Waiver of any requirements are at the discretion of the Director and Health Officer after review of site-specific conditions and after consultation with stakeholders. Waiver to increase in number of residents limited to a 100% increase. Permitting requirements may only be waived during a declared health emergency or crisis.

The Director and Health Officer may consider site-specific criteria when waiving requirements and ultimately determine that certain requirements may not be waived. For example, the Director may decide to not waive the limit on number of residents if the application is for a facility nearby to a residential area, or the Health Officer may not waive portable toilets and hand-washing stations if there is no alternative bathroom facility nearby or the site is near to body of water. A level of review is still required for any application that wishes to waive requirements.

2. How would the proposal be likely to affect plants, animals, fish, or marine life?

Project-level applications may have impacts during development that impact plants or animals, however the proposed amendments are not expected to increase these impacts any more than under the current regulations.

Current regulations do not allow for homeless encampments to be located within a critical area or its buffer. The proposed amendments maintain this criteria as a requirement, and it cannot be waived.

Proposed measures to protect or conserve plants, animals, fish, or marine life are:

None proposed as there are no expected increase in impacts to plants, animals, fish or marine life.

3. How would the proposal be likely to deplete energy or natural resources?

There are no expected increases in impacts to energy or natural resources with the proposed amendments.

Proposed measures to protect or conserve energy and natural resources are:

None proposed as there are no expected increase in impacts to energy or natural resources with the proposed amendments.

4. How would the proposal be likely to use or affect environmentally sensitive areas or areas designated (or eligible or under study) for governmental protection; such as parks, wilderness, wild and scenic rivers, threatened or endangered species habitat, historic or cultural sites, wetlands, floodplains, or prime farmlands?

Current regulations do not allow for homeless encampments to be located within a critical area or its buffer. There are no expected increases in impacts to parks, wilderness areas, or historic/cultural sites. The current regulations may allow for temporary impacts to parks or wilderness areas if an encampment is sited in close proximity to these areas, however the proposed amendments are not expected to increase these impacts any more than what would occur under current regulations.

Proposed measures to protect such resources or to avoid or reduce impacts are:

No additional measures are proposed as there are no expected increase in impacts to environmentally sensitive areas, parks, habitat, historic sites, wetlands, floodplains or farmlands. Specific measures may be determined at the individual project level dependent on site criteria.

5. How would the proposal be likely to affect land and shoreline use, including whether it would allow or encourage land or shoreline uses incompatible with existing plans?

The proposed amendments are not expected to encourage land or shoreline uses that are incompatible with existing plans.

Proposed measures to avoid or reduce shoreline and land use impacts are:

No additional measures are proposed. Specific measures may be determined at the individual project level dependent on site criteria.

6. How would the proposal be likely to increase demands on transportation or public services and utilities?

The proposed amendments would not increase demands on transportation infrastructure or public services and utilities. Current regulations require an encampment be sited within a quarter mile of a bus stop, so there may be periods of temporary increases in use of public transit under current regulations. The proposed amendments may allow for waiver of criteria that limits the number of residents in an encampment which could further increase use of public transit.

The proposed amendments also allow the permitting criteria requiring encampments be close to a bus stop to be waived in a declared emergency, which would result in no change in impact to public transit.

Proposed measures to reduce or respond to such demand(s) are:

No additional measures are proposed.

7. Identify, if possible, whether the proposal may conflict with local, state, or federal laws or requirements for the protection of the environment.

None. The goal of this project is to be in full compliance with the Growth Management Act. Additional review may be required at the permitting stage to ensure compliance with local, state, and federal environmental laws.